

Message Text

CONFIDENTIAL

PAGE 01 STATE 068560
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY IO/UNP:JPLORENZ

APPROVED BY THE SECRETARY

IO/UNP:RLBARRY

.O:CWMAYNES

NEA/ARN:MDRAPER

NEA:AATHERTON

L:SSCHWEBEL

/S-O:SVALERGA

-----017167 170143Z /63

O 170105Z MAR 78 ZFF4

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK NIACT IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY AMMAN IMMEDIATE

AMEMBASSY CAIRO IMMEDIATE

AMEMBASSY DAMASCUS IMMEDIATE

AMEMBASSY BEIRUT IMMEDIATE

AMEMBASSY JIDDA IMMEDIATE

AMEMBASSY COPENHAGEN IMMEDIATE

INFO AMEMBASSY LA PAZ IMMEDIATE

USLO PEKING IMMEDIATE

AMEMBASSY PRAGUE IMMEDIATE

AMEMBASSY LIBREVILLE IMMEDIATE

AMEMBASSY NEW DELHI IMMEDIATE

AMEMBASSY KUWAIT IMMEDIATE

AMEMBASSY PORT LOUIS IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY CARACAS IMMEDIATE

AMEMBASSY TEL AVIV IMMEDIATE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 068560

AMCONSUL JERUSALEM IMMEDIATE

AMEMBASSY KUWAIT IMMEDIATE

AMEMBASSY DOHA IMMEDIATE

AMEMBASSY MANAMA IMMEDIATE

AMEMBASSY MUSCAT IMMEDIATE

AMEMBASSY SANA IMMEDIATE

AMEMBASSY ABU DHABI IMMEDIATE

AMEMBASSY KHARTOUM IMMEDIATE
AMEMBASSY TRIPOLI IMMEDIATE
AMEMBASSY TUNIS IMMEDIATE
AMEMBASSY ALGIERS IMMEDIATE
AMEMBASSY RABAT IMMEDIATE
AMEMBASSY TEHRAN IMMEDIATE

C O N F I D E N T I A L STATE 068560

EXDIS - USUN ZDF ONLY

E.O. 11652:GDS

TAGS: XF, UNSC, PBOR, PEPR, IS, LE

SUBJECT: PROPOSED UNSC ACTION ON MIDDLE EAST

REF: STATE 67498

1. FOR USUN: IF A REQUEST IS MADE TO CONVENE THE SECURITY COUNCIL ON THE MIDDLE EAST SITUATION, YOU SHOULD VOTE FOR INSCRIPTION.

2. YOU SHOULD INFORM THE LEBANESE AMBASSADOR THAT WE WILL SUPPORT INSCRIPTION -- SHOULD HE RECEIVE INSTRUCTIONS TO REQUEST A COUNCIL MEETING. IN ADDITION, CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 068560

TELL HIM THAT A NEUTRALLY PHRASED LETTER AND AGENDA ITEM WOULD IN OUR VIEW CONTRIBUTE MATERIALLY TO A CONSTRUCTIVE OUTCOME.

3. YOU SHOULD FORMALLY CONVENE THE WESTERN FIVE PERMREPS TO DESCRIBE OUR OBJECTIVES AND COORDINATE COMMON EFFORT.
A. OBJECTIVES. YOU SHOULD SAY THAT OUR GOAL IS TO BRING ABOUT ISRAELI WITHDRAWAL FROM LEBANON, CREATE CONDITIONS THAT WILL FACILITATE THE EXTENSION OF THE AUTHORITY OF THE LEBANESE GOVERNMENT TO THE AREAS SOUTH OF THE LITANI RIVER AS RAPIDLY AS POSSIBLE AND HELP DETER TERRORIST ATTACKS AGAINST ISRAEL FROM LEBANESE TERRITORY. WE BELIEVE TWO STEPS ARE NECESSARY

TO GET THIS PROCESS STARTED: A) THE WITHDRAWAL OF ISRAELI FORCES FROM LEBANON, AND B) THE INSERTION OF A UN PEACEKEEPING OPERATION CHARGED WITH (1) PATROLLING THE BUFFER ZONE IN LEBANON ALONG THE LEBANESE/ISRAELI BORDER AND (2) ASSISTING LEBANON IN REESTABLISHING AUTHORITY IN SOUTHERN LEBANON, AND ONCE ESTABLISHED, RELINQUISHING RESPONSIBILITIES TO LEBANON. BOTH ISRAELI WITHDRAWAL AND THE ESTABLISHMENT OF A PEACEKEEPING OPERA-

TION ARE IMPORTANT IN THEIR OWN RIGHT.

B) ELEMENTS OF THE RESOLUTION. WE WILL SEEK ADOPTION
OF A RESOLUTION CONFINED TO THE FOLLOWING THREE ELEMENTS:

(A) RESPECT FOR LEBANESE TERRITORIAL INTEGRITY AND
POLITICAL INDEPENDENCE;

(B) IMMEDIATE ISRAELI WITHDRAWAL;

(C) REQUEST TO THE SECRETARY GENERAL TO SET UP A
PEACEKEEPING FORCE TO BE INSERTED INTO SOUTHERN
LEBANON AS THE ISRAELIS WITHDRAW. THIS LANGUAGE
SHOULD STRESS TEMPORARY NATURE OF FORCE AND ITS
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 068560

GOAL OF RESTORING LEBANESE CIVILIAN AND MILITARY
CONTROL TO BORDER REGION IN ORDER TO PREVENT A THREAT
TO OR BREACH OF THE PEACE.

4. WE RECOGNIZE THAT ISRAELIS WILL WANT THE MANDATE
OF A UN FORCE TO SPECIFY THAT ITS PURPOSE IS TO KEEP
THE BUFFER ZONE CLEAR OF THE PLO AND TO PREVENT
TERRORIST RAIDS. THE ARABS WILL BE JUST AS INSIS-
TENT THAT UN FORCE MANDATE CONCENTRATE ON NEED FOR
KEEPING ISRAELIS OUT OF LEBANESE TERRITORY. WE
BELIEVE THAT THIS ISSUE MUST BE FINESSED IN SC
RESOLUTION, LEAVING IT TO SYG TO NEGOTIATE A MAN-
DATE ACCEPTABLE TO ALL.

5. AS SOON AS REQUEST FOR MEETING HAS BEEN SUB-
MITTED, USUN MAY CONSULT WITH OTHER DELEGATIONS AS
APPROPRIATE. IN PARTICULAR, YOU SHOULD SEEK TO
DETERMINE WHETHER INDIA WOULD BE PREPARED TO TAKE
THE LEAD IN PROMOTING A RESOLUTION WITH THE ELEMENTS
DESCRIBED IN PARA 3B ABOVE.

6. FOR LONDON, BONN, PARIS, OTTAWA: YOU SHOULD
DESCRIBE OUR OBJECTIVES IN THE UN, AS WELL AS THE
TACTICAL CONSIDERATIONS INVOLVED, AND NOTE THAT
WE WILL BE CONSULTING CLOSELY WITH THE FIVE IN
NEW YORK AT ALL STAGES.

7. FOR MOSCOW: YOU SHOULD INFORM FOREIGN MINISTRY
OF THE STEPS THAT WE BELIEVE ARE NECESSARY TO
PRESERVE LEBANON'S TERRITORIAL INTEGRITY, AND ASK
FOR SOVIET COOPERATION.

8. FOR DAMASCUS: YOU SHOULD MAKE A MAJOR EFFORT
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 068560

TO OBTAIN SYRIAN UNDERSTANDING AND COOPERATION. YOU SHOULD SAY THAT THE INTRODUCTION OF A UN PEACEKEEPING OPERATION INTO SOUTHERN LEBANON APPEARS TO US THE ONLY EFFECTIVE WAY TO OBTAIN ISRAELI WITHDRAWAL AND PREVENT ESCALATION OF THE CYCLE OF VIOLENCE. WE HOPE SYRIA WILL COOPERATE IN THE ESTABLISHMENT OF THE PEACEKEEPING OPERATION, AND WORK WITH ANY UN FORCE TO FACILITATE LEBANON'S EFFORTS TO REGAIN CONTROL OF THE AREA SOUTH OF THE LITANI.

9. FOR BEIRUT: IN FOLLOWING UP YOUR PREVIOUS DISCUSSION WITH LEBANESE GOVERNMENT, YOU MAY DRAW ON THE ABOVE TO DESCRIBE OUR OBJECTIVES AND ACTIONS IN NEW YORK. YOU SHOULD INFORM LEBANESE THAT OUR UNDERSTANDING IS THAT ARAB GROUP IN NEW YORK HAS DECIDED THAT COUNCIL SHOULD CONVENE, BUT HAS LEFT TIMING UP TO LEBANON. WE UNDERSTAND LEBANESE PERM REP WILL BE SEEKING INSTRUCTIONS URGENTLY FROM BEIRUT AND INFORMING THE PRESS MEANWHILE THAT HE IS NOT NOW ASKING FOR A COUNCIL MEETING.

10. FOR JIDDA, CAIRO, AMMAN, DELHI, LAGOS: YOU MAY BRIEF HOST GOVERNMENT ON OUR UN STRATEGY AND TACTICS AS YOU SEE FIT, DRAWING ON THE ABOVE.

11. FOR COPENHAGEN: YOU SHOULD BRIEF DANES IN THEIR ROLE AS EC PRESIDENT. VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, MEETINGS, POLITICAL SITUATION, COMBAT OPERATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 17 mar 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE068560
Document Source: CORE
Document Unique ID: 00
Drafter: JPLORENZ
Enclosure: n/a
Executive Order: GS
Errors: n/a
Expiration:
Film Number: D780118-0317
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780354/aaaabthn.tel
Line Count: 203
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8f8317c5-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 78 STATE 67498
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3289064
Secure: OPEN
Status: <DBA CHANGED> MCM 20040622
Subject: PROPOSED UNSC ACTION ON MIDDLE EAST
TAGS: PBOR, PEPR, XF, IS, LE, US, UNSC
To: USUN NEW YORK LONDON MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/8f8317c5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014